



## Juvenile Justice Realignment Block Grant Annual Plan

**Date:** November 5, 2021

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**County Name:** San Joaquin

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### Background and Instructions:

Welfare & Institutions Code Section(s) 1990-1995 establish the Juvenile Justice Realignment Block Grant program for the purpose of providing county-based care, custody, and supervision of youth who are realigned from the state Division of Juvenile Justice or who would otherwise be eligible for commitment to the Division of Juvenile Justice prior to its closure.

To be eligible for funding allocations associated with this grant program, counties shall create a subcommittee of the multiagency juvenile justice coordinating council to develop a plan describing the facilities, programs, placements, services, supervision and reentry strategies that are needed to provide appropriate rehabilitative services for realigned youth.

County plans are to be submitted and revised in accordance with WIC 1995, and may be posted, as submitted, to the Office of Youth and Community Restoration website.

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**Part 1: Subcommittee Composition (WIC 1995 (b))**

List the subcommittee members, agency affiliation where applicable, and contact information:

Agency	Name and Title	Email	Phone Number
Chief Probation Officer (Chair)	Steve Jackson	<a href="mailto:scjackson@sjgov.org">scjackson@sjgov.org</a>	(209) 468-4070
District Attorney's Office Representative	Mark Dennings	<a href="mailto:Mark.Dennings@sjcda.org">Mark.Dennings@sjcda.org</a>	
Public Defender's Office Representative	Rachel Voss	<a href="mailto:rvoss@sjgov.org">rvoss@sjgov.org</a>	
Department of Social Services Representative	Akkia Pride-Polk	<a href="mailto:APride-Polk@sjgov.org">APride-Polk@sjgov.org</a>	
Department of Mental Health	Fay Vieira	<a href="mailto:fvieira@sjcbhs.org">fvieira@sjcbhs.org</a>	
Office of Education Representative	Sean Morrill, Assistant Superintendent	<a href="mailto:smorrill@sjcoe.net">smorrill@sjcoe.net</a>	
Court Representative	Judge, Gus Barrera	<a href="mailto:gusbarrera@sjcourts.org">gusbarrera@sjcourts.org</a>	
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Community Member	Dale Applewhite Johnson, Sow a Seed	<a href="mailto:djohnson@sowaseedcf.org">djohnson@sowaseedcf.org</a>	
Community Member	Krista Fiser, Women's Center- Youth & Family Services	<a href="mailto:kfiser@wcyfs.org">kfiser@wcyfs.org</a>	
<b>Additional Subcommittee Participants</b>			
Community Member	Meredith Baker, Community Partnerships for Families of S.J.	<a href="mailto:mbaker@cpfsj.org">mbaker@cpfsj.org</a>	
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**Part 2: Target Population (WIC 1995 (C) (1))**

Briefly describe the County's realignment target population supported by the block grant:

San Joaquin County's targeted population are youth ages 17-23 who have committed serious, violent offenses (as listed in Section 707(b) of the WIC) such as: assault with firearm on person, assault with deadly weapon, battery with serious bodily injuries, carjacking, attempted willful murder, robbery, rape by force/fear/injury and murder. This population, which largely consists of violent crimes against person, have targeted risks in the following areas; anger management, gang involvement, poor impulse control and substance abuse. They have educational, employment, life skills and housing needs as well. Many of the youth in this population have been system involved with long stemming trauma.

Demographics of identified target population, including anticipated numbers of youth served, disaggregated by factors including age, gender, race or ethnicity, and offense/offense history:

As of November 5, 2021, San Joaquin County Probation currently has 46 youth assigned to the DJJ (Division of Juvenile Justice) caseload. This caseload consists of 28 youth currently detained at DJJ, █ youth in San Joaquin County Juvenile Hall, █ youth at the County Jail, and 16 youth under the department's supervision in the community. The demographic of these youth are;

Age group:

- █ 16 years of age
- █ 17 years of age
- █ 18 years of age
- 13 are 19 years of age
- █ 20 years of age
- █ 21 years of age
- █ 22 years of age
- █ 23 years of age
- █ 24 years of age
- █ 27 years of age

Gender:

- █ female
- █ males

Race or ethnicity:

- 25 Mexican/Hispanic
- 12 Black
- █ White
- █ Other Asian

Offense/offense history:

- █ for 664/187 PC; Attempted Willful Murder
- █ for 211 PC; Robbery
- █ for 187 PC; Murder
- █ for 215(A) PC; Carjacking
- █ for 245(B) PC; Assault on person with semiauto firearm

- for 288(A) PC; L&L with child under 14
- for 289(A)(1) PC; Sex penetration with force
- for 261(A)(2) PC; Rape by force/fear
- for 286(C )(2)(A) PC; Sodomy by force/viol/fear
- for 245(A)(4) PC; ADW/Force GBI
- for 245(A)(2) PC; Assault with firearm on person

Describe any additional relevant information pertaining to identified target population, including programs, placements and/or facilities to which they have been referred.

Prior to sentencing to DJJ, San Joaquin County Probation provided the following services:

- Special Education, High School programs, GED, and college classes
- Career Technical Education
- Substance abuse counseling
- Negative peer association/influence
- Gang awareness
- Poor impulse control
- Anger management
- Impact to the community
- Mental Health counseling
- Trauma informed treatment

Programs provided to the targeted youth while detained at DJJ:

- Special Education, High School programs, GED, and college classes
- Career Technical Education
- Individual and group and individual victim discussions
- Substance abuse counseling
- Negative peer association/influence
- Gang awareness
- Poor impulse control
- Anger management
- Impact to the community
- Victim awareness interactive journal
- Victim empathy
- Sex offender counseling
- Mental Health counseling
- Trauma informed treatment

Vocational Training:

- Culinary Arts
- Construction Trades
- Facility Maintenance

- Lawn Care Maintenance
- Janitorial and Custodial Management
- Food Preparation

Since being released from DJJ, San Joaquin County Probation is providing the following services:

The Transitional Age Youth (TAY) Unit will supervise DJJ youth that are released from custody. TAY follows the Day Reporting Center (DRC) model for evidence-based programming. TAY is a collaborative effort between the Probation Department, Behavioral Health Services, Victor Community Support Services, County Office of Education and the Northern California Construction Training program.

**Part 3: Programs and Services (WIC 1995 (c) (2))**

Provide a description of the facilities, programs, placements, services and service providers, supervision, and other responses that will be provided to the target population:

Programs and services are provided to all youth while detained in San Joaquin County Juvenile Hall. Upon a dispositional commitment, the targeted youth are assessed thru a validated risk assessment tool and a commitment case plan begins. Youth are provided programs and services targeting their individualized needs. The following agencies: Probation Department, County Behavioral Health Services, Correctional and Public Health Services, San Joaquin County Office of Education, Community Based Organizations, Service Base Providers and Faith Based Organizations offer services. The services offered will include:

Programming Passport: The Programming Passport was designed to create a “passport” of programming offerings individualized for youth based on their unique risk and needs as identified during assessment. Youth are expected to participate in treatment programs at Juvenile Hall and Camp Peterson. The Programming Passport is a mandatory component of the Detention Facility. Youth behavior and participation in these program will determine eligibility to move forward in their progress as well as the youth’s potential early release date. The Passport becomes part of the Case Plan and continues past released from custody.

Programming Passport Groups:

I. Foundations/Problem Solving/COG: This group is an integrated, cognitive behavioral change sessions for offenders that include cognitive restructuring, social skills development, and development of problem solving skills.

Anger Control Training (ACT): ACT focuses on teaching youth self-control in dealing with their anger over 10 sessions. Techniques for reducing and managing feelings of anger in difficult situations are introduced and role-played. The goal is to empower the participants through positive anger control methods, enabling participants to have a variety of options in dealing with a problem rather than the single option of aggression.

II. CBI- Substance Abuse Program: Cognitive behavioral interventions (CBI) are based on the simple principle that thinking (an Internal behavior) controls overt actions (external behavior). Therefore, through CBI programs, offenders learn new skills and new ways of thinking that can lead to changes in their behavior and actions, and ultimately affect their criminal conduct. CBI programs use a combination of approaches to increase an offender’s awareness of self and

others. This awareness is coupled with the teaching of social skills to assist the offender with intrapersonal and interpersonal problems. In other words, these specific types of intervention programs assist an offender in restructuring the thought process and teach cognitive skills to assist in basic decision-making and problem solving.

III. Social Skills/ Skills-Streaming: Skills-Streaming is a technique for teaching an extended curriculum of interpersonal, aggression management, and related skills to youths who are weak or lacking in these competencies. With adequate demonstration, guided practice, and success experiences, this method is certain to produce favorable results.

IV. Advance Practice/ Moral Reasoning: Promoting the development of socio-moral reasoning through social decision making meetings. The goal is to facilitate progress along the natural stage-sequential lines of moral-cognitive development so that youths will make more mature decisions in social situations.

V. Save One's Self (SOS): Adapted from Seeking Safety group. This is a trauma based curriculum focused on youth empowerment. This curriculum combines aspects of trauma and empowerment with a behavior chain included to encourage practice in real life situations.

VI. Success Planning: Adapted from Cognitive Behavioral Interventions-Substance Abuse group. This is the final portion of the Aftercare Phase where clients will utilize all previous skills and topics learned throughout the sessions to create an individualized plan for success. This will include all identified risky situations, coping skills, support network, and methods to maintain skills learned once the program is complete. The youth will continue with these programs post-disposition and through their release into the community while being supervised by a Probation Officer.

#### Additional Evidence Based Programming offered at Juvenile Hall:

I. Girls Moving On: A gender-responsive intervention program specifically for young girls who are involved with the criminal justice system. The program aims to reduce criminal behavior and increase the health and well-being of young girls, their families and the community. Moving on is a 12-week program. Clients are required to meet with a facilitator for orientation prior to start date. This program is facilitated by Probation and Detention Officers.

II. Seeking Safety: This program is an integrative treatment approach developed specifically for PTSD and substance abuse. For persons with this prevalent and difficult-to-treat dual diagnosis, the most urgent clinical need is to establish safety--to work toward discontinuing substance use, letting go of dangerous relationships, and gaining control over such extreme symptoms as dissociation and self-harm. The program is divided into 25 specific units or topics, addressing a range of different cognitive, behavioral, and interpersonal domains. Each topic provides highly practical tools and techniques to engage patients in treatment; teach "safe coping skills" that apply to both disorders; and restore ideals that have been lost, including respect, care, protection, and healing. Structured yet flexible, topics can be conducted in any order and in a range of different formats and settings. The volume is designed for maximum ease of use with a large format, lay-flat binding, and helpful reproducible therapist sheets and handouts. This program is facilitated by Behavioral Health Services.

Programming and Activities: While youth are in custody, we offer a robust array of programming and activities to address many individual needs. San Joaquin County Public Health provides education groups to youth on the topics of Nutrition, Teen Sexuality, HIV/AIDS, disease prevention

and hygiene. We offer youth in custody religious services through volunteer faith based organizations and individuals. At a youth's request, individual services can also be provided. Through collaborative partnerships in the Central Valley, we offer Without Permission. This program confronts the culture that promotes sex trafficking by serving the at-risk and provide education and outreach services to identified youth. "The Dream Center," which is an incentive program facilitated by our Detention Officers and Probation Officers. This offers youth the opportunity to engage in an array of activities that build leadership skills and lifestyle skills, as well as leisure and recreation. Youth that display positive behavior, are rewarded with food, arts and crafts, video games, and movies. Several Community Based Organizations offer further programming; Mary Magdalene of San Joaquin provides the mentoring program, "My Brother's Keeper", Community Partnership of San Joaquin offers family engagement and reentry services which begin while the youth is in custody, Friends Outside offers transitional reentry and housing support services and the Women's Center Family Youth Services offers Gender Responsive CSEC services and PREA investigation and support services.

Career Technical Programs and the Vocational Programs: Youth will be offered training in several areas of job skills that are in demand locally and may bring true, employability. The Career Technical Programs include a Software Coding Program that prepares them to work in the field of technology and software development. Students work with robotics and eventually will be able to put together their own computer. This program is offered through the San Joaquin County Office of Education (SJCOE). Students can also attend a certified Logistics class through SJCOE where they can become certified forklift drivers. This will enable them to get the hands-on training needed for immediate employment in the local market. Soft skills and employment skills curriculum is embedded in the daily routine of classes. Additional vocational programs offered are Landscape Management and Culinary and Serve safe. Landscape management helps youth age 18-25 through the Greater Valley Conservation Corps with green job training for general landscaping and maintenance skills. Culinary and Serve safe, offered on-site from SJCOE, afford youth the opportunity to work in the food industry. Youth on community supervision after release, will have the opportunity to attend Career Technical Programs and Vocational Programs such as Northern California Construction Training (NCCT) program. Youth will receive classroom and hands-on instruction in construction trades, and can receive certification in OSHA Safety Training. Graduates from this program can enter into apprenticeships, receive job placement, and have access to supportive services after job placement when needed.

**Part 4: Juvenile Justice Realignment Block Grant Funds (WIC 1995 (3) (a))**

Describe how the County plans to apply grant funds to address the mental health, sex offender treatment, or related behavioral or trauma-based needs of the target population:



San Joaquin County has a robust community of service providers and established relationships, including agency providers, treatment providers and community based providers. The County plans to apply funds to strengthen these collaborations through expanding services currently being delivered and the development of new services.

The County provides direct treatment options for youth in custody, to include; group counseling, individual therapeutic treatment, psychiatric treatment and medication support. Treatment will be offered to address the needs of youth including, but not limited to, mental health diagnosis, behavioral health, trauma-based and gender-specific. Additionally, the County plans to improve processes to allow youth who need short-term crisis hospitalization, access to these critical services.

The County is currently seeking proposals from service providers that offer sex offender treatment, to provide services to youth in custody and upon release into the community. The County plans to provide direct sex offender treatment options for youth in custody and in the community, to include; group counseling and individual therapeutic treatment.

Describe how the County plans to apply grant funds to address support programs or services that promote healthy adolescent development for the target population: (WIC 1995 (3) (B))

The County plans to support mentorship, life skills development, housing and employment. We are seeking support from community based organizations to provide services that support healthy adolescent development, in the areas of;

- Natural Supports - Building positive connections with supportive people
- Civic Engagement - Opportunities for youth to engage as leaders
- Community Connections – Offer safe and secure places to learn and foster a sense of community
- Housing – Access to safe housing options upon release
- Foster Independence - Access to healthcare, navigate through applications for driver's licenses, services and aid
- Employment – Job placement support

Describe how the County plans to apply grant funds to address family engagement in programs for the target population: (WIC 1995 (3) (C))

The County currently offers family engagement opportunities onsite at Camp Peterson and the county plans to expand these services as the populations grow. The facility offers an onsite Social Worker dedicated to fostering family engagement through family counseling, repairing connections and setting expectations and boundaries. The Social Worker is a member of the Camp Peterson team. The team consists of members and staff from the Probation Department, Behavioral Health, Correctional Health, Community Based Organizations, members of the youth's family, and together they set case plan and family plan goals and objectives to assist in successfully transitioning youth back to the community and their families. This plan will follow the youth, while under community supervision. Members from the Probation Department, Community Based Organizations, the youth, their family, and other appropriate supportive services engage to help foster successful family engagement. The County's plan is committed to developing and strengthening, natural and community support as a critical piece to long-term success of youth.

Describe how the County plans to apply grant funds to address reentry, including planning and linkages to support employment, housing and continuing education for the target population: (WIC 1995 (3) (D))

The County plans to address reentry by working with our partners to support mentorship, life skills development, education, housing and employment. Long-term success and continued rehabilitation occurs with a seamless continuum of care and supportive, accountable aftercare supervision.

The plan includes the expansion or development of;

- Educational opportunities that provide access and opportunities to four year colleges and universities
- Vocational programs in custody which can transfer to the community with the goal to gain true, local employment, including internships and externship opportunities, that can transition into employment
- Employability and Job Placement
- Transitional and Safe Housing
- Mentorship and Life Skills development
- Developing Community and Natural Supports

Describe how the County plans to apply grant funds to address evidence-based, promising, trauma-informed and culturally responsive services for the target population: (WIC 1995 (3) (E))

The Probation Department currently uses validated risk assessment tools and provides evidenced based programming to youth in custody and in the community. Officers and providers are trained in evidence-based practices, and many are trained in providing services in a culturally responsive and trauma-informed manner, such as procedural justice, implicit bias training, and overcoming adverse childhood experiences training. The County's plan includes the expansion of evidenced based programming offered in custody and in the community, in particular the expansion of services and training that focuses on and supports trauma informed practices and cultural responsiveness. The plan includes training officers and providers in delivering services through the trauma-informed and culturally responsive lens, offering services when possible that are matched to youth responsivity factors such as; gender, age, ethnicity, culture, learning style, motivation and learning abilities.

Describe whether and how the County plans to apply grant funds to include services or programs for the target population that are provided by nongovernmental or community-based providers: (WIC 1995 (3) (F))

The County plans to support mentorship, life skills development, housing and employment. We are seeking support from community-based organizations to provide services that support healthy adolescent development, housing support and employment placement.

Additionally, the County plans to expand evidenced based programming services offered by nongovernmental service providers that are matched to youth responsivity factors such as; gender, age, ethnicity, culture, learning style, motivation and learning abilities.

### **Part 5: Facility Plan**

Describe in detail each of the facilities that the County plans to use to house or confine the target population at varying levels of offense severity and treatment need, and improvements to accommodate long-term commitments. Facility information shall also include information on how the facilities will ensure the safety and protection of youth having different ages, genders, special needs, and other relevant characteristics. (WIC 1995 (4))

San Joaquin County will house the targeted population at Juvenile Hall and Camp Peterson. Camp Peterson will be the primary commitment facility for the targeted population. Juvenile Hall will be used for pre-dispositional youth, younger youth and female youth. Juvenile Hall will also be used for short-term commitments, and short-term stabilizing of commitment youth who are experiencing behavior issues at Camp Peterson.

Juvenile Hall has 6 living units with a maximum confinement of 179; currently 3 units are populated. When staffing is sufficient, this provides opportunity to run programming and services in smaller groups that are matched to youth responsivity factors such as; gender, age, ethnicity, culture, learning style, motivation and learning abilities. This also offers the department the best ability to provide safety and security of youth in different age groups, maturity and sophistication. Improvements needed at Juvenile Hall include; new facility flooring, painting, furniture, and other improvements to the older living units to be conducive to group programming.

Camp Peterson is a separate dormitory facility with a maximum confinement of 45. The facility has two dorms with bunk beds, dayrooms, separate classrooms and a large programming room. The facility has unused land space around the facility, a recreation yard with handball and basketball courts. The County plan includes updating furniture throughout the Camp, including youth beds and dressers, programming furniture and classroom furniture. The current physical grounds of the Camp are not conducive to house an older population for longer periods of time and improvement is needed. The Department began making improvements to the physical grounds in FY 2019/20 with Capital Projects and acquired full landscaping designs for the immediate grounds around the Camp Peterson facility. This includes, full irrigation, grass, drought resistant plants and trees. The Greater Valley Conservation Corp (GVCC) currently facilitates a Landscaping Vocational Program with the youth at Camp Peterson. The intent of this project is some of the work, will be completed by GVCC as part of the vocational program with our youth. Upgrades to the facility's security systems are needed to house the targeted population as it grows. The County plans to seek a security consultant contract to fully assess and recommend upgrades. We have initially identified the need to add cameras to identified areas in the interior, exterior perimeter and recreation area, add enhanced secure perimeter and privacy fencing where identified.

There is a large parcel of unused land immediately next to the Camp Peterson grounds. The County plans to design a Youth Recreation Complex in this space. This request requires full architectural design and likely a land survey process. The vision of the Youth Recreation Complex is to provide a multi-purpose track facility to include a running track, soccer and flag football field and adjacent to that, a softball field and gardening area. The Youth Recreation Complex will provide youth areas for activity and will be critical to providing a safe outside space conducive to healthy exercise and team sport programming. With the growth of this population, it's imperative that we provide an environment that encourages growth through positive change and a commitment to an optimistic future.

### **Part 6: Retaining the Target Population in the Juvenile Justice System**

Describe how the plan will incentivize or facilitate the retention of the target population within the jurisdiction and rehabilitative foundation of the juvenile justice system, in lieu of transfer to the adult criminal justice system: (WIC 1995 (5))

San Joaquin County Probation in working with collaboration with agencies, community based organizations, service providers, and law and justice partners has provided services and treatment to those in the community through other realignment efforts, such as those that occurred through the passage of AB109. Employing data-driven methods and services to the targeted population has proven successful in incentivizing and retention of the targeted population under AB109. Our work together with this plan has shown a decrease in recidivism in our county, indicating that providing services locally and working in collaboration, we best serve the targeted population.

Employing data-driven methods, expanded collaborations between law and justice partners, service providers, community-based organizations, human service agencies, and following an evidenced based model, the plan will incorporate those same data-driven methods in order to retain and incentivize the targeted population within the jurisdiction and rehabilitative foundation of the juvenile justice system.

### **Part 7: Regional Effort**

Describe any regional agreements or arrangements supported by the County's block grant allocation: (WIC 1995 (6))

San Joaquin County has not made any arrangements or agreements regionally to support these efforts. Services for our in-custody and out of custody youth will be provided locally with agreements made with local governmental agencies, local nongovernmental agencies, community based organizations, service providers, and faith based organizations.

### **Part 8: Data**

Describe how data will be collected on youth served by the block grant: (WIC 1995 (7))

The Juvenile Justice Coordinating Council (JJCC) is committed to data-driven decision making. Data will be collected from agencies, organizations, and service providers that will be providing services to the targeted population. Applicable data sharing agreements and/or memorandums of understandings will be executed in order to provide for guidelines, transparency, and with the understanding that the overarching goal is to provide services and treatment that enhance successful outcomes for the targeted population. Data will be collected monthly from all participating agencies and organizations, and as appropriate.

A six-month preliminary evaluation report, and annual reports will subsequently be prepared to evaluate the data, and drive decisions made by the JJCC.

The San Joaquin Community Data Co-Op currently produces an evaluation study regarding juvenile recidivism. Under this grant, data collected will be expanded to produce evaluation studies centering on the impact of evidence based programming, reentry services, and community support services provided to the targeted population and its effects on recidivism. A monthly Juvenile Realignment Dashboard will highlight the impacts of the Camp program. Additionally, a quarterly report and an Annual report will evaluate the success and outcomes of the Camp Program.

Describe outcome measures that will be utilized to determine the results of the programs and interventions supported by block grant funds: (WIC 1995 (7))

Effectiveness of services provided to youth is paramount for their success. Outcome measures, as appropriate, will focus on questions related to : 1) reduction in recidivism rates, as evidenced by a decrease in adjudications and/or convictions over time; 2) reduction in anti-social behavior and associations in custody, as evidenced by a decrease in incidents involving physical altercations and increase in incidents involving pro-social behaviors and positive activities in custody; 3) increase in educational levels, as evidenced by diploma and/or GED attainment, two-year and four year degrees; 4) increase in employability as evidenced by an increase in certification attainment, skills development, and on the job placement; 5) increase in family engagement, as evidenced by increased family involvement and support; and 6) increase in community engagement, as evidenced by increase in linkages to pro-social community programs, events, and organizations.

A six-month preliminary evaluation report, and annual reports will subsequently be prepared to evaluate the data, and drive decisions made by the JJCC.

The San Joaquin Community? Data Co-Op currently produces an evaluation study regarding juvenile recidivism. Under this grant, data collected will be expanded to produce evaluation studies centering on the impact of dosage hours of evidence based programming received at the Camp and its effects on recidivism. A monthly Juvenile Realignment Dashboard will highlight the impacts of the Camp program. Additionally, a quarterly report and an Annual report will evaluate the success and outcomes of the Camp Program.